April 22, 2008

### Headnote

Mutual Reliance Review System for Exemptive Relief Applications

Securities Act, s. 84 – exemption from prospectus delivery requirement - A registered dealer wants relief from the requirement to deliver a prospectus - The issuer is conducting an at-the-market distribution using the shelf procedures in Part 9 of National Instrument 44-102 *Shelf Distributions* and on the conditions specified in the order; the issuer will issue a news release announcing the ATM distribution and file the distribution agreement on SEDAR; the news release will indicate that the shelf prospectus and supplement have been filed and will specify where and how purchasers may obtain a copy

National Instrument 44-101 Short Form Prospectus Distributions, s. 8.1 – exemption from short form prospectus form requirements - Disclosure – An issuer wants relief from the requirement to include in the prospectus a statement of purchasers' statutory rights in the prescribed form - The issuer is conducting an at-the-market distribution using the shelf procedures in Part 9 of National Instrument 44-102 *Shelf Distributions* and on the conditions specified in the order; the issuer will provide an amended statement of rights in the prospectus so that the prospectus properly describes applicable rights and purchasers are not misled

National Instrument 44-102 *Shelf Distributions*, s. 11.1 – exemption from shelf distribution form requirements - An issuer wants relief from the requirement to include in the prospectus an issuer's certificate in the required form - The issuer is conducting an at-the-market distribution using the shelf procedures in Part 9 and on the conditions specified in the order; the issuer will include in the prospectus an amended certificate stating that the prospectus constitutes full, true and plain disclosure as of the date of each distribution of the securities

*Securities Act*, ss. 11 and 169 – confidentiality - An applicant wants to keep an application and order confidential for a limited amount of time after the order is granted - The record provides intimate financial, personal or other information; the disclosure of the information before a specific transaction would be detrimental to the person affected; the information will be made available after a specific date

### **Applicable British Columbia Provisions**

Securities Act, R.S.B.C. 1996, c. 418, ss. 11, 83, 84 and 169

NI 44-101, s. 8.1 Form 44-101F1 NI 44-102, s.11.1 and Appendix A

> In the Matter of the Securities Legislation of British Columbia, Alberta, Saskatchewan, Manitoba, Ontario, Québec, New Brunswick, Nova Scotia, Prince Edward Island and Newfoundland and Labrador (the Jurisdictions)

> > and

In the Matter of the Mutual Reliance Review System for Exemptive Relief Applications

and

In the Matter of Progress Energy Trust (the Issuer), FirstEnergy Capital Corp. (FCC) and SG Americas Securities, LLC (SGAS and, together with the Issuer and FCC, the Filers)

MRRS Decision Document

#### Background

- 1. The local securities regulatory authority or regulator (the Decision Maker) in each of the Jurisdictions has received an application (the Application):
  - (a) from FCC for a decision under the securities legislation in each Jurisdiction (the Legislation) that the requirement that a dealer not acting as agent of the purchaser who receives an order or subscription for a security offered in a distribution to which the prospectus requirement applies deliver to the purchaser or its agent the latest prospectus and any amendment to the prospectus (the Prospectus Delivery Requirement) does not apply to FCC or any other Toronto Stock Exchange (TSX) participating organization acting as selling agent for FCC (such other TSX participating organization an FCC Selling Agent) in connection with the at-the-market distribution (the ATM Distribution) as defined in National Instrument 44-102 *Shelf Distributions* (NI 44-102) to be made by the Issuer pursuant to the Equity Distribution Agreement (as defined below);
  - (b) from the Issuer for a decision under the Legislation that the requirement to include in a prospectus:

- (i) a certificate of the Issuer in the form specified in section 1.1 of Appendix A to NI 44-102; and
- (ii) the statement respecting purchasers' statutory rights of withdrawal and remedies of rescission or damages in the form prescribed by item 20 of Form 44-101F1 *Short Form Prospectus*;

(the Prospectus Form Requirements) do not apply to a prospectus filed in connection with the ATM Distribution; and

- (c) from the Filers for a decision under the Legislation that the Application and this decision (the Confidential Material) be kept confidential and not be made public until the earliest of: (i) the date on which the Issuer, Progress Energy Ltd. (Progress) and FCC enter into the Equity Distribution Agreement; (ii) the date the Filers advise the Decision Makers that there is no longer any need for the Confidential Material to remain confidential; and (iii) the date that is 90 days after the date of this decision.
- 2. Under the Mutual Reliance Review System for Exemptive Relief Applications:
  - (a) the Alberta Securities Commission (the Commission) is the principal regulator for the Application; and
  - (b) this MRRS decision document evidences the decision of each Decision Maker.

### Interpretation

3. Defined terms contained in National Instrument 14-101 *Definitions* have the same meaning in this decision unless they are defined in this decision.

### Representations

The Issuer

- 4. The Issuer is an open-end unincorporated trust established under the laws of the Province of Alberta. The principal office of the Issuer is located in Calgary, Alberta.
- 5. The Issuer owns, directly or indirectly, all of the outstanding common shares of Progress, a corporation amalgamated under the *Business Corporations Act* (Alberta).

- 6. The Issuer is a reporting issuer or the equivalent under the Legislation of each Jurisdiction and is in compliance in all material respects with the applicable requirements of the Legislation.
- 7. Trust units (Units) of the Issuer are listed on the TSX.

### The Underwriter

8. FCC is based in Calgary, Alberta and is registered as an investment dealer under the Legislation of all of the Jurisdictions.

### Proposed ATM Distribution

- 9. The Issuer and Progress are proposing to enter into an equity distribution agreement (the Equity Distribution Agreement) with FCC, relating to an ATM Distribution by the Issuer pursuant to the shelf prospectus procedures prescribed by Part 9 of NI 44-102.
- 10. Prior to making an ATM Distribution, the Issuer will have filed in the Jurisdictions in connection with the ATM Distribution: (i) a shelf prospectus (the Shelf Prospectus); and (ii) a prospectus supplement describing the terms of the Equity Distribution Agreement (the Prospectus Supplement).
- 11. The Issuer will issue a news release regarding entering into the Equity Distribution Agreement and will file the agreement on SEDAR. The news release will indicate that the Shelf Prospectus and the Prospectus Supplement have been filed on SEDAR and specify where and how purchasers may obtain a copy. A copy of the news release will also be posted on the Issuer's website.
- 12. Under the proposed Equity Distribution Agreement, the Issuer may issue and sell Units in an amount not to exceed 10% of the aggregate market value of the outstanding Units calculated in accordance with Section 9.2 of NI 44-102.
- 13. FCC will, in turn, sell Units in Canada through methods constituting an ATM Distribution, including sales made on the TSX by FCC, directly or through an FCC Selling Agent.
- 14. FCC will act as sole underwriter on behalf of the Issuer in connection with the sale of the Units on the TSX and will be the sole entity paid an underwriting fee or commission by the Issuer in connection with such sales. FCC will sign an underwriter's certificate in the Prospectus Supplement filed on SEDAR. FCC will effect the ATM Distributions on the TSX either itself or through an FCC Selling Agent. If the sales are effected through an FCC Selling Agent,

the FCC Selling Agent will be paid a seller's commission for effecting the trades on FCC's behalf. A purchaser's rights and remedies under the Legislation against FCC as underwriter of an ATM Distribution through the TSX will not be affected by a decision to effect the sale directly or through an FCC Selling Agent.

- 15. The number of Units sold on the TSX pursuant to the ATM Distribution on any trading day will not exceed 25% of the trading volume of the Units on the TSX on that day.
- 16. The Equity Distribution Agreement provides that at the time of each sale of Units pursuant to an ATM Distribution, the Issuer will make a representation to FCC that the prospectus contains full, true and plain disclosure of all material facts relating to the Issuer and the Units being distributed. The Issuer would therefore be unable to proceed with sales pursuant to an ATM Distribution when it is in possession of undisclosed information that would constitute a material fact or a material change in respect of the Units.
- 17. If after the Issuer delivers a sell notice to FCC, the sale of Units specified in the notice, taking into consideration prior sales, would constitute a material fact, the Issuer would have to suspend sales under the Equity Distribution Agreement until either: (i) it had filed a material change report or amended the prospectus; or (ii) circumstances had changed so that the sales would no longer constitute a material fact or material change.
- 18. In determining whether the sale of the number of Units specified in the sell notice would constitute a material fact or material change, the Issuer will take into account a number of factors, including, without limitation: (i) the parameters of the sell notice including the number of Units proposed to be sold; (ii) the percentage of the outstanding Units of that class that number represents; (iii) trading volume and volatility of Units; (iv) recent developments in the business, affairs and capital structure of the Issuer; and (v) prevailing market conditions generally.
- 19. FCC will monitor closely the market's reaction to trades made under the ATM Distribution in order to evaluate the likely market impact of future trades. FCC has experience and expertise in managing sell orders to limit downward pressure on the stock price. If FCC has concerns as to whether a particular sell order placed by the Issuer may have a significant effect on the market price of the Units, FCC will recommend against effecting the trade at that time. It is in the interest of both the Issuer and FCC to minimize the market impact of sales under the ATM Distribution.

20. The underwriter's certificate signed by FCC included in the Prospectus Supplement will be in the form prescribed by section 2.2 of Appendix B to NI 44-102.

### Prospectus Delivery Requirement

- 21. Pursuant to the Prospectus Delivery Requirement, a dealer effecting the trade of Units on the TSX on behalf of the Issuer as part of an ATM Distribution would be required to deliver a prospectus to all investors who purchase Units on the TSX.
- 22. The delivery of a prospectus is not practicable in the circumstances of an ATM Distribution as neither FCC nor an FCC Selling Agent effecting the trade will know the identity of the purchasers.
- 23. A purchaser is deemed to have relied upon a misrepresentation if it was a misrepresentation at the time of purchase.

### Withdrawal Right

- 24. Pursuant to the Legislation, an agreement to purchase securities is not binding on the purchaser if a dealer receives, not later than midnight on the second day exclusive of Saturdays, Sundays and holidays, after receipt by the purchaser of the latest prospectus or any amendment to the prospectus, a notice in writing that the purchaser does not intend to be bound by the agreement of purchase (the Withdrawal Right).
- 25. The Withdrawal Right is not workable in the context of an ATM Distribution because the prospectus will not be delivered.

#### Right of Rescission or Damages for Non-Delivery

- 26. Pursuant to the Legislation, a purchaser of securities has a right of rescission or damages against a dealer for non-delivery of the prospectus (the Right of Action for Non-Delivery).
- 27. The Right of Action for Non-Delivery is not workable in the context of an ATM Distribution because the prospectus will not be delivered.

#### Disclosure of Securities Sold in ATM Distribution

28. The Issuer will file on SEDAR a report disclosing the number and average price of Units distributed over the TSX by the Issuer pursuant to the

prospectus filed in connection with the ATM Distribution as well as gross proceeds, commission and net proceeds within seven calendar days after the end of the month with respect to sales during the prior month.

29. The Issuer will also disclose the number and average price of Units sold under the ATM Distribution as well as gross proceeds, commission and net proceeds in the ordinary course in its annual and interim financial statements and MD&A filed on SEDAR.

#### Prospectus Form Requirements

30. Exemptive relief from the Prospectus Form Requirements for the Issuer's forward-looking certificate in the Shelf Prospectus is required to reflect that no pricing supplement will be filed subsequent to the Prospectus Supplement. Accordingly, the certificate prescribed by the Prospectus Form Requirements will be deleted and the following substituted therefor:

This short form prospectus, together with the documents incorporated in this prospectus by reference as of the date of a particular distribution of securities under this prospectus, will, as of that date, constitute full, true and plain disclosure of all material facts relating to the securities offered by this prospectus and the supplement(s) as required by the securities legislation of each Jurisdiction.

31. Exemptive relief from the Prospectus Form Requirements is required to reflect the relief from the Prospectus Delivery Requirement. Accordingly, the following language will be included in the Prospectus Supplement in substitution for the language prescribed by the Prospectus Form Requirements:

Securities legislation in the Jurisdictions provides purchasers with the right to withdraw from an agreement to purchase securities and with remedies for rescission or, in some jurisdictions, revision of the price, or damages if the prospectus, prospectus supplements relating to securities purchased by a purchaser and any amendment are not delivered to the purchaser, provided that the remedies are exercised by the purchaser within the time limit prescribed by securities legislation. However, purchasers of Units under the Issuer's at-the-market distribution will not have any right to withdraw from an agreement to purchase the Units and will not have remedies of rescission or, in some jurisdictions, revision of the price, or damages for non-delivery of the Prospectus because the Prospectus relating to Units purchased by such purchaser will not be delivered as permitted under an MRRS decision document dated •, 2008.

Securities legislation in the Jurisdictions also provides purchasers with remedies for rescission or, in some jurisdictions, revision of the price, or damages if the prospectus, prospectus supplements relating to securities purchased by a purchaser and any amendment contain a misrepresentation, provided that the remedies are exercised by the purchaser within the time limit prescribed by securities legislation. Any remedies under securities legislation in the Jurisdictions that a purchaser of Units under the Issuer's at-the-market distribution may have against the Issuer or FCC for rescission or, in some jurisdictions, revision of the price, or damages if the prospectus, prospectus supplements relating to securities purchased by a purchaser and any amendment contain a misrepresentation remain unaffected by the non-delivery of the Prospectus and the MRRS decision referred to above.

Purchasers should refer to the applicable provisions of the securities legislation and the MRRS decision document referred to above for the particulars of their rights or consult with a legal adviser.

### Decision

- 32. Each of the Decision Makers is satisfied that the test contained in the Legislation that provides the Decision Makers with the jurisdiction to make the decisions has been met.
- 33. The decision of the Decision Makers under the Legislation is that:
  - (a) provided that the disclosure described in sections 28, 30 and 31 is made, the Prospectus Form Requirements do not apply under the Legislation of each Jurisdiction to the prospectus of the Issuer filed in connection with the ATM Distribution;
  - (b) provided that the representations in sections 11, 13, 14 and 15 are complied with, the Prospectus Delivery Requirement under the Legislation of each Jurisdiction does not apply to FCC or any FCC Selling Agent and, as a result, the Withdrawal Right and the Right of Action for Non-Delivery will not apply to the ATM Distribution;
  - (c) the Confidential Material will be kept confidential and not be made public until the earlier of: (i) the date on which the Issuer and Progress enter into an Equity Distribution Agreement with FCC; (ii) the date the Filers advise the Decision Makers that there is no longer any need for the Confidential Material to remain confidential; and (iii) the date that is 90 days after the date of this decision; and

(d) this decision will terminate 25 months after the issuance of a receipt for the Shelf Prospectus by the Jurisdictions.

William S. Rice, QC Alberta Securities Commission Stephen R. Murison Alberta Securities Commission