

# 2007 BCSECCOM 771

November 30, 2007

## **Headnote**

Mutual Reliance Review System for Exemptive Relief Applications

National Instrument 51-102 *Continuous Disclosure Obligations*, s. 13.1 – preparation, filing and delivery of annual and interim financial statements and related MD&A; annual information form requirement - An issuer wants relief from the requirements in NI 51-102 to prepare, file and deliver all financial statements, MD&A, and annual information forms - The issuer is a trust; the issuer's security holders receive fixed distributions guaranteed by a bank, trust company or insurance company; the continuous disclosure materials of the guarantor will be filed and provided to security holders of the trust

Multilateral Instrument 52-109 *Certification of Disclosure in Issuers' Annual and Interim Filings*, s. 4.5 – certification of annual and interim financial statements - An issuer wants relief from the requirements in Part 2 and 3 of MI 52-109 to file annual and interim certificates - The issuer has applied for and received an exemption from filing interim and annual financial statements

## **Applicable British Columbia Provisions**

*Securities Act*, R.B.C. 1996, c. 418, s. 91(1)

*Securities Rules*, B.C. Reg. 194/97, ss. 144 and 145

National Instrument 51-102, s. 4.1, 4.3, 4.6, 5.1, 5.6, 6.1, s. 13.1

Multilateral Instrument 52-109, Parts 2 and 3, s. 4.5

In the Matter of  
the Securities Legislation of  
British Columbia, Alberta, Saskatchewan,  
Manitoba, Ontario, Québec, New Brunswick,  
Nova Scotia, Newfoundland and Labrador  
and Northwest Territories  
(collectively, the “Jurisdictions”)

and

In the Matter of  
the Mutual Reliance Review System for Exemptive Relief Applications

and

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In the Matter of  
Bank of Montreal  
BMO Subordinated Notes Trust

## MRRS Decision Document

### **Background**

The local securities regulatory authority or regulator (the “Decision Maker”) in each of the Jurisdictions has received an application from Bank of Montreal (the “Bank”) and BMO Subordinated Notes Trust (the “Trust”) for a decision, pursuant to the securities legislation of the Jurisdictions (the “Legislation”), that the requirements contained in the Legislation to:

- (a) (i) file interim financial statements and audited annual financial statements and deliver same to the security holders of the Trust, pursuant to Sections 4.1, 4.3 and 4.6 of National Instrument 51-102 – *Continuous Disclosure Obligations* (“NI 51-102”);
  - (ii) file interim and annual management’s discussion and analysis (“MD&A”) of the financial conditions and results of operations and deliver same to the security holders of the Trust pursuant to Section 5.1 and 5.6 of NI 51-102;
  - (iii) file an annual information form pursuant to Section 6.1 of NI 51-102;
- (collectively, the “Continuous Disclosure Obligations”); and
- (b) file interim and annual certificates contained in Parts 2 and 3 of Multilateral Instruments 52-109 – *Certification of Disclosure in Issuer’s Annual and Interim Filings* (“MI 52- 109”) (the “Certification Obligations”);

shall not apply to the Trust, subject to certain terms and conditions;

Under the Mutual Reliance Review System for Exemptive Relief Applications (the “System”):

- (a) the Ontario Securities Commission is the Principal Regulator for this application; and
- (b) this MRRS decision document evidences the decision of each Decision Maker.

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### Interpretation

Defined terms contained in National Instrument 14-101 *Definitions* have the same meaning in this decision unless they are defined in this decision.

- “90-day Bankers’ Acceptance Rate” means, for any quarterly floating rate interest period, the average bid rate of interest (expressed as an annual percentage rate) rounded down to the nearest one hundred – thousandth of 1% (with 0.000005% being rounded up) for Canadian Dollar bankers’ acceptances with maturities of 90 days which appears on the Reuters Screen CDOR Page as of 10:00 a.m. (Toronto time) on the first Business Day of such period, provided that if such rate does not appear on the Reuters Screen CDOR Page on such day, the 90-day Bankers’ Acceptance Rate for such period will be the average of the bid rates of interest (expressed and rounded as set forth above) for Canadian Dollar bankers’ acceptances with maturities of 90 days for same day settlement as quoted by such of the Schedule I Canadian chartered banks as may quote such a rate as of 10:00 a.m. (Toronto time) on the first Business Day of such period.
- “Automatic Exchange” means the automatic exchange, without the consent of the holders, of each \$1,000 principal amount of BMO TSNs – Series A into an equal principal amount of subordinated debt of the Bank, upon the occurrence of a Loss Absorption Event or a Non-Deductibility Event.
- “Bank Act” means the *Bank Act* (Canada).
- “Bank Officers Certificates” means the interim and annual officers certificates filed by the Bank under MI 52-109.
- “Bank Series E Subordinated Notes” means the subordinated debt of the Bank issuable upon the occurrence of an Automatic Exchange.
- “Business Day” means a day on which Canadian chartered banks are open for business in Toronto, Ontario, other than a Saturday, Sunday or statutory or civic holiday in Toronto, Ontario.
- “Canada Yield Price” means a price equal to the price of the BMO TSNs – Series A, calculated on the Business Day preceding the day on which the redemption is authorized, to provide a yield from the date fixed for redemption to, but excluding, September 26, 2017 equal to the Government of Canada Yield, plus 33.5 basis points.

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- “Government of Canada Yield” means the yield from the date fixed for redemption to, but excluding, September 26, 2017 assuming semi-annual compounding, which an issue of non-callable Government of Canada bonds would carry on the remaining term to, but excluding, September 26, 2017. The Government of Canada Yield will be calculated by two independent Canadian investment dealers selected by the Indenture Trustee and approved by the Bank.
- “Indenture Trustee” means BNY Trust Company of Canada.
- “Loss Absorption Event” means the occurrence of any one of the following events: (i) an application for a winding-up order in respect of the Bank pursuant to the Winding-Up Act is filed by the Attorney General of Canada or a winding-up order in respect of the Bank pursuant to the Winding-Up Act is granted by a court; (ii) the Superintendent advises the Bank in writing that the Superintendent has taken control of the Bank or its assets pursuant to the Bank Act; (iii) the Superintendent advises the Bank in writing that the Bank has a risk-based Tier 1 Capital ratio of less than 5.0% or a risk-based Total Capital ratio of less than 8.0%; (iv) the Board of Directors of the Bank advises the Superintendent in writing that the Bank has a risk-based Tier 1 Capital ratio of less than 5.0% or a risk-based Total Capital ratio of less than 8.0%; or (v) the Superintendent directs the Bank, pursuant to the Bank Act, to increase its capital or provide additional liquidity and the Bank elects to cause the Automatic Exchange as a consequence of the issuance of such direction or the Bank does not comply with such direction to the satisfaction of the Superintendent within the time specified.
- “Prospectus” means the final short form prospectus of the Trust dated September 19, 2007.
- “Maturity Date” means September 26, 2022.
- “Non-Deductibility Event” means a circumstance in which the Bank determines, in its absolute discretion, that, as a result of the enactment or anticipated enactment of federal Canadian income tax legislation, the interest payable on the BMO TSNs – Series A will not be deductible by the Trust for federal Canadian income tax purposes, and the Bank gives written notice of such determination to the Trust.
- “Superintendent” means the Superintendent of Financial Institutions (Canada).

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- “SEDAR” means the System for Electronic Document Analysis Retrieval.
- “Winding-Up Act” means the *Winding-up and Restructuring Act* (Canada).

### **Representations**

This decision is based on the following facts represented by the Trust:

#### *The Trust*

1. The Trust is a closed-end trust established under the laws of Ontario by Computershare Trust Company of Canada (the “Trustee”), pursuant to a declaration of trust dated as of August 28, 2007. The Trust’s principal office is located in Toronto, Ontario. The Trust was established solely for the purpose of effecting offerings of debt securities in order to provide the Bank with a cost-effective means of raising capital for regulatory purposes under the Bank Act. The Bank will be the Administrative Agent of the Trust pursuant to an Administration Agreement between the Trustee and the Bank (the “Administration Agreement”).
2. The Trust is a reporting issuer or its equivalent in each Jurisdiction where such concept exists since September 20, 2007 following the issuance of a final MRRS Decision Document evidencing receipts for the Prospectus in respect of \$800,000,000 principal amount of 5.75% trust subordinated notes due September 26, 2022 (the “BMO TSNs – Series A”) at a price of \$999.85 each (the “Offering”).
3. The Trust is not in default of any requirement under the Legislation.
4. The BMO TSNs – Series A distributed pursuant to the Prospectus are held by the public and all outstanding voting securities of the Trust (the “Voting Trust Units”) are held by the Bank. The Trust may, from time to time, issue further series of debt securities having terms substantially similar to the BMO TSNs – Series A.
5. The assets of the Trust consist primarily of a deposit note issued by the Bank, which will generate income for payment of principal, interest, redemption price, if any, and any other amounts in respect of its debt securities, including the BMO TSNs – Series A. The BMO TSNs – Series A form part of the regulatory capital of the Bank. The Trust is a special purpose entity that has no independent business activities other than to acquire and hold eligible investments for the purpose described above.

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### *The Bank*

6. The Bank is a chartered bank subject to the provisions of the Bank Act. The Bank's head office is located at 129 rue Saint Jacques, Montréal, Québec, H2Y 1L6 and the Bank's corporate headquarters and executive offices are located at 100 King Street West, 1 First Canadian Place, Toronto, Ontario, M5X 1A1.
7. The Bank is a reporting issuer or the equivalent in each Jurisdiction where such concept exists and is not, to its knowledge, in default of any requirement under the Legislation.
8. The Bank's common shares are listed and posted for trading on the Toronto Stock Exchange and the New York Stock Exchange.

### *BMO TSNs – Series A*

9. The BMO TSNs – Series A are issued under a trust indenture (the “Trust Indenture”) entered into at the closing of the Offering between the Trust, the Bank and BNY Trust Company of Canada, as trustee for the holders of BMO TSNs – Series A.
10. The BMO TSNs – Series A are repayable at 100% of the principal amount at the Maturity Date, unless redeemed earlier.
11. From the date of issue to, but excluding, September 26, 2017 (the “Interest Reset Date”), interest will be payable on the BMO TSNs – Series A at a fixed rate per annum payable semi-annually in arrears in equal instalments. After the Interest Reset Date to, but excluding the Maturity Date, interest will be payable on the BMO TSNs – Series A at a floating rate equal to the 90-day Bankers' Acceptance Rate, plus 1.00% per annum, payable quarterly.
12. The Bank fully and unconditionally guarantees on a subordinated basis (the “Bank Guarantee”) the payment of principal, interest (including in the event of an Automatic Exchange), accrued and unpaid interest on the date of exchange), the redemption price, if any, and any other amount on the BMO TSNs – Series A, when they become due and payable, whether at stated maturity, call for redemption, Automatic Exchange or otherwise according to the terms of the Bank Guarantee and the Trust Indenture. Following the Automatic Exchange, the Bank's obligation under the Bank Guarantee in respect of accrued and unpaid interest, if any, on the BMO TSNs – Series A will survive until the Trust or the Bank, as the case may be, pays such interest.

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13. The Trust, at its option, and with the prior approval of the Superintendent (the “Superintendent Approval”), and on not less than 30 nor more than 60 days’ prior written notice, may redeem any outstanding BMO TSNs – Series A, in whole at any time or in part from time to time, without the consent of the holders, at a redemption price which, if the BMO TSNs – Series A are redeemed prior to the Interest Reset Date, will be equal to the greater of the Canada Yield Price and the principal amount, or, if the BMO TSNs – Series A are redeemed on or after the Interest Reset Date, will be equal to the principal amount, together in each case with accrued and unpaid interest to but excluding the date fixed for redemption (the “Redemption Price”).
14. The BMO TSNs – Series A may be purchased at any time, in whole or in part, by the Trust. The purchases may be made in the open market or by tender or private contract at any price. Such purchase will require the Superintendent Approval.
15. Pursuant to the Automatic Exchange, each \$1,000 principal amount of BMO TSNs – Series A will be exchanged automatically, without the consent of the holders, into an equal principal amount of Bank Series E Subordinated Notes, upon the occurrence of a Loss Absorption Event or a Non-Deductibility Event.

The material attributes of the Bank Series E Subordinated Notes will be the same as those of the BMO TSNs – Series A, except that the Bank Series E Subordinated Notes will constitute subordinated indebtedness for purposes of the Bank Act.
16. The Bank has agreed, pursuant to the Trust Indenture, that it will maintain ownership of 100% of the outstanding Voting Trust Units.
17. As long as any BMO TSNs – Series A are outstanding, the Trust may only be terminated with the approval of the holder of Voting Trust Units and with the approval of the Superintendent. As long as any BMO TSNs – Series A are outstanding and held by any person other than the Bank, the Bank will not approve the termination of the Trust, unless the Trust has sufficient funds to pay the Redemption Price.
18. Pursuant to the Administration Agreement, the Trustee delegates to the Bank certain of its obligations in relation to the administration of the Trust. The Bank, as administrative agent, offers advice and counsel with respect to the administration of the day-to-day operations of the Trust and other matters as may be requested by the Trustee from time to time.

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19. The Trust may, from time to time, issue further series of debt securities, the proceeds of which would be used to acquire, amongst other eligible investments, additional notes from the Bank.
20. Because of the nature of the Trust, the terms of the BMO TSNs – Series A, the Bank Guarantee and the various covenants of the Bank given in connection with the Offering, information about the affairs and financial performance of the Bank, as opposed to that of the Trust, is meaningful to holders of BMO TSNs – Series A. The Bank's filings will provide holders of BMO TSNs – Series A and the general investing public with all information required in order to make an informed decision relating to an investment in BMO TSNs – Series A. Information regarding the Bank is relevant both to an investor's expectation of being paid the principal, interest and the redemption price, if any, and any other amount on the BMO TSNs – Series A when due and payable.
21. The Trust meets the eligibility requirements set out in subsection 13.4(2) of NI 51-102 except that the Bank does not meet the test set out in subsection 13.4(2)(g)(i)(B) of NI 51-102 and the Bank is unable to prepare the table required by subsection 13.4(2)(g)(ii) of NI 51-102.

### **Decision**

Each of the Decision Makers is satisfied that the test contained in the Legislation that provides the Decision Maker with the jurisdiction to make the decision has been met.

The decision of the Decision Makers, with the exception of the securities regulator in the Northwest Territories, under the Legislation is that the Trust be exempted from the Continuous Disclosure Obligations provided that:

- (i) The Trust and the Bank continue to satisfy all the conditions set forth in subsection 13.4(2) of NI 51-102, other than subsection 13.4(2)(g);
- (ii) the Bank remains a reporting issuer, or the equivalent in each Jurisdiction where such concept exists, under the Legislation and has filed all documents it is required to file;
- (iii) the Bank files with the Decision Makers, in electronic format under the Trust's SEDAR profile, all documents that the Bank is required to file under the Legislation, other than in connection with a distribution, at the same time as they are filed by the Bank with a Decision Maker;



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- (iv) the Trust pays all filing fees that would otherwise be payable by the Trust in connection with the filing of the documents referred to in clause (a) above of this decision;
- (v) the Trust sends, or causes the Bank to send, to holders of the Trust's debt securities all disclosure materials that are sent to holders of similar debt securities of the Bank in the manner and at the time required by the Legislation;
- (vi) all outstanding securities of the Trust are either BMO TSNs – Series A, additional series of debt securities having terms substantially similar to the BMO TSNs – Series A or Voting Trust Units;
- (vii) the rights and obligations of holders of additional series of debt securities are the same in all material respects as the rights and obligations of the holders of the BMO TSNs – Series A, with the exceptions of economic terms such as the rate of interest, redemption dates and maturity dates; and
- (viii) the Trust continues to have minimal or no assets, operations, revenues or cash flows other than those related to the issuance, administration and repayment of the securities described in paragraph (vi) above.

The decision of the Decision Makers under the Legislation is that the Trust be exempted from the Certification Obligations provided that:

- (i) the Trust is and continues to be exempted from the Continuous Disclosure Obligations; and
- (ii) the Bank files with the Decision Makers, in electronic format under the Trust's SEDAR profile, the Bank Officers Certificates at the same time as such documents are required under the Legislation to be filed by the Bank.

This decision shall expire 30 days after the date a material adverse change occurs in the representations made by the Trust in this decision.

Iva Vranic  
Manager, Corporate Finance  
Ontario Securities Commission