Headnote

Mutual Reliance Review System for Exemptive Relief Applications - Exemption from the requirements of the ATS Rules for a temporary period

Applicable British Columbia Provisions

National Instrument 21-101 *Marketplace Operation* National Instrument 23-101 *Trading Rules*

IN THE MATTER OF

NATIONAL INSTRUMENT 21-101 MARKETPLACE OPERATION AND NATIONAL INSTRUMENT 23-101 TRADING RULES

AND

IN THE MATTER OF

THE MUTUAL RELIANCE REVIEW SYSTEM FOR EXEMPTIVE RELIEF APPLICATIONS

AND

IN THE MATTER OF WAVE SECURITIES, L.L.C.

MRRS DECISION DOCUMENT

WHEREAS the local securities regulatory authority or regulator in each of the Provinces of Ontario, British Columbia and Quebec (each, the "Decision Maker") has received an application (the "Application") from Wave Securities, L.L.C. (formerly known as Archipelago L.L.C.) ("Wave") for a decision under section 15.1 of National Instrument 21-101 Marketplace Operation and section 12.1 of National Instrument 23-101 Trading Rules that the requirement to comply with National Instrument 21-101 Marketplace Operation and National Instrument 23-101 Trading Rules (together, the "ATS Rules") does not apply to Wave until the earlier of September 30, 2002 and the date on which Archipelago Canada Inc. ("Archipelago Canada") is in a position to comply with the requirements of the ATS Rules;

AND WHEREAS pursuant to the Mutual Reliance Review System for Exemptive Relief Applications (the "System"), the Ontario Securities Commission is the principal jurisdiction for this Application;

AND WHEREAS Wave has represented to the Decision Makers that:

- 1. Wave is a limited liability company organized under the laws of the State of Delaware with its registered office in Chicago. Wave changed its name from Archipelago L.L.C. to Wave Securities, L.L.C. effective March 21, 2002.
- 2. Wave is a registered broker-dealer under the United States Securities Exchange Act of 1934, and is also registered as an "alternative trading system" ("ATS") pursuant to Regulation ATS in the United States.
- 3. Wave is a member in good standing of the National Association of Securities Dealers in the United States and a participant in the Securities Investor Protection Corporation.
- 4. Wave owns and operates an ATS that matches electronic bids and offers for publicly traded equity securities of U.S. registered companies (the "ARCA System"). Wave has effectively created a national limit order book for national markets, including securities listed or quoted on the Nasdaq Stock Market, the New York Stock Exchange and the American Stock Exchange. Subscribers to the ARCA System are broker-dealers and institutional investors.
- 5. On July 19, 2000, Wave became registered with the Ontario Securities Commission as an International Dealer and has been providing access to the ARCA System to Ontario residents pursuant to the terms of such registration.
- 6. In connection with its International Dealer registration, Wave is required to comply with certain terms and conditions of registration (the "Terms and Conditions"), which are attached hereto as Schedule A.
- 7. Outside of Ontario, in Canada Wave has been providing access to the ARCA System in British Columbia solely to registered investment dealers in reliance on the exemption set out in subsection 45(2)(7) of the Securities Act (British Columbia). Wave has also been providing access to the ARCA System to one customer in Quebec but as of July 18, 2002 temporarily suspended this access awaiting an order granting the exemption.
- 8. In March 2000, Wave signed an agreement with the Pacific Exchange, Inc. ("PCX") pursuant to which the ARCA System is being transformed into a new market, which is called the Archipelago Exchange ("ArcaEx"). ArcaEx is being operated by Archipelago Exchange L.L.C., a wholly-owned subsidiary of Archipelago Holdings, L.L.C. (the parent entity of Wave), as a trading 'facility' (as such term is defined in Section 3(a)(2) of the United States Securities Exchange Act of 1934) of PCX Equities Inc. ("PCXE"), a wholly owned subsidiary of PCX, and will replace the equity marketplace currently

- offered by PCX (options trading will continue on the PCX). ArcaEx will provide automatic order execution capabilities for NYSE, Amex, Nasdaq and PCX-traded equity securities.
- 9. PCX and PCXE will be responsible for regulating the trading activity onArcaEx, and Archipelago Exchange, L.L.C. will be responsible for the business of ArcaEx.
- 10. In connection with these plans, new exchange rules were filed with the SEC in June 2000 and SEC approval was granted on October 25, 2001.
- 11. The transformation of the ARCA System into ArcaEx is being carried out by a migration process that began on March 22, 2002, with the migration of 28 stocks to ArcaEx and will continue throughout 2002 with the migration of additional stocks from the ARCA System to ArcaEx. As of June 25, 2002, 61 listed stocks have migrated to ArcaEx.
- 12. On March 18, 2002, Archipelago Holdings L.L.C. and REDIBook ECN, LLC., ("RediBook"), closed a business combination announced on November 29, 2001. As a result of the business combination, Wave is now affiliated with the operator of the RediBook ATS (the "Acquired System"). The Acquired System is an ATS that matches electronic bids and offers for publicly traded equity securities of U.S. registered companies, including securities listed or quoted on the Nasdaq Stock Market, the New York Stock Exchange and the American Stock Exchange. RediBook is a registered broker-dealer under the United States Securities Exchange Act of 1934 and is also registered as an ATS pursuant to Regulation ATS in the United States. RediBook is not registered as a dealer in any Canadian jurisdiction.
- 13. Wave undertakes to comply with the Terms and Conditions until September 30, 2002.
- 14. Archipelago Holdings L.L.C. has established a wholly-owned subsidiary under the laws of Canada, Archipelago Canada and Archipelago Canada filed an application with the Investment Dealers Association (the "IDA") on June 27, 2002 to become registered as a member.
- 15. As soon as Archipelago Canada obtains registration and membership and is able to comply with the other requirements of the ATS Rules, Wave will cease to carry on the business of an ATS in the jurisdiction.

- 16. Wave acknowledges that Archipelago Canada shall not open an account for any person, company or entity that did not have an existing and open account on July 18, 2002.
- 17. Wave acknowledges that Archipelago Canada must be in a position to comply with the ATS Rules by September 30, 2002 and no further extensions will be granted.

AND WHEREAS pursuant to the System, this MRRS Decision Document evidences the decision of each Decision Maker (collectively, the "Decision");

AND WHEREAS each of the Decision Makers is satisfied that the test contained in the ATS Rules that provides the Decision Maker with the jurisdiction to make the Decision has been met;

THE DECISION of the Decision Makers is that Wave is exempt from the requirements of the ATS Rules with respect to the operation of the ARCA System in Ontario, British Columbia and Quebec until the earlier of September 30, 2002 and the date on which Archipelago Canada is in a position to comply with all of the requirements of the ATS Rules provided that Archipelago Canada proceeds as expeditiously as possible with its applications for registration as a dealer or the equivalent in each of Ontario, British Columbia and Quebec, application for membership in the IDA and the filing of Form 21-101.F2 Initial Operation Report Alternative Trading System with the Decision Makers which is required to be filed, in any event, no later than August 12th, 2002.

DATED July 25th, 2002.

Randee B. Pavalow

SCHEDULE A

Registration of Wave Securities, L.L.C. as an International Dealer Terms and Conditions of Registration

Wave Securities, L.L.C. (formerly Archipelago L.L.C.) has been granted registration as an International Dealer which permits it to provide Ontario resident Designated Institutions (as defined in s. 204 of the Regulation to the *Securities Act*) terminals to trade foreign non-interlisted securities, provided it complies with certain Terms and Conditions set out below.

Part A: Trading Restrictions

In this Part A:

"Canadian issuer" means an issuer incorporated, formed or created under the laws of Canada or any province or territory of Canada.

"foreign security" means a security issued by an issuer that is not a Canadian issuer.

The registrant shall be permitted to execute orders on behalf of customers resident in Ontario but only in foreign securities that are not listed and posted on the Toronto Stock Exchange, The Montreal Exchange or the Canadian Venture Exchange ("CDNX").

Part B: Information to be Supplied by the Registrant on a Confidential Basis

The registrant agrees to:

- (a) advise the Ontario Securities Commission (the "Commission") of any substantial or material changes to its electronic trading system and business including, but not limited to, substantial or material changes in the criteria used to screen potential customers, changes in the algorithm regarding matching orders and complying with trading rules (but without prejudice to the registrant's discretion to exercise its business judgement in accepting and evaluating customers), and whether securities listed only on any of The Toronto Stock Exchange, The Montreal Exchange or CDNX are proposed to be traded through the registrant's electronic trading system;
- (b) furnish, upon the request of the Commission, access on a confidential basis to filings and/or copies of filings effected by the registrant with the

Securities and Exchange Commission of the United States ("SEC"); the most recent No-Action Letter dated January 12, 2001, its Form BD and its Focus Report and notify the Commission if it discontinues the filing of any of these documents;

- (c) furnish on a quarterly basis a report identifying Ontario resident customers by code and listing stocks traded on behalf of Ontario resident customers so that compliance with the trading restrictions set forth in Part A can be monitored. (Ontario resident customers may be identified on such quarterly reports by identification codes only);
- (d) make available on a quarterly basis a list of foreign securities and securities of Canadian issuers traded through the registrant's electronic trading system which cannot be traded on behalf of the registrant's customers resident in Ontario by virtue of the trading restrictions set forth in Part A;
- (e) furnish promptly upon a request of the Commission any of the following information:
 - (i) a complete list of names and addresses of Ontario-resident customers on the system and their identification codes ("IDs");
 - (ii) a complete list of customer IDs for Ontario resident customers whose access to certain securities traded through the registrant's electronic trading system has been blocked by a mechanism (the "Blocking Mechanism") implemented by virtue of the trading restrictions set forth in Part A;
 - (iii) a list of identification acronyms used for Ontario resident customers with Canadian addresses;
 - (iv) an exception report showing Ontario addresses with IDs out of range or with the Blocking Mechanism switched off;
 - (v) a complete description of the controls over and procedures for identifying Ontario resident customers on the system and implementing the Blocking Mechanism to prevent trading through the registrant's terminals in both interlisted and Canadian noninterlisted securities including specifically, who initially activates the switch, who has access to or the ability to change the setting, and how changes are authorized and logged;

- (vi) records of all trades by Ontario-resident customers including a description of the securities traded;
- (vii) identification from the trading records of those trades made directly through a terminal of the registrant and those trades which were made by other means;
- (viii) the process and criteria used by the registrant to screen potential customers, the identification of parties that have not been accepted as customers and documentation of procedures and reasons for accepting or rejecting a specific customer application;
- (ix) information regarding the system's algorithm for matching orders and compliance with trading rules; and
- (x) confirmation of trades and settlement process including procedures for dealing with failed trades.
- (f) maintain books and records necessary to record properly the registrant's business transactions and financial affairs and make these available upon request to staff of the Commission for any valid regulatory purpose.
- (g) report all information to the Securities and Exchange Commission which shall include transactions involving Ontario resident customer investors and which can be segregated from other information and made available on that basis.

Part C: Expiration of Terms and Conditions

The Terms and Conditions set forth in Parts A and B shall cease to apply to the registrant upon the expiry of the sixty day period following the date that Proposed
National Instrument 21-101 Marketplace Operation becomes effective.
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