Headnote

Mutual Reliance Review System for Exemptive Relief Applications – relief granted from the restriction against a mutual fund purchasing or selling securities to or from the account of a responsible person to permit certain portfolio managers to purchase or sell government and non-government debt securities on the secondary market, subject to certain conditions

Applicable British Columbia Provisions

Securities Act, R.S.B.C. 1996, c. 418, ss. 127(1)(b) and 130

IN THE MATTER OF THE SECURITIES LEGISLATION OF BRITISH COLUMBIA, ALBERTA, SASKATCHEWAN, ONTARIO, QUEBEC, AND NEWFOUNDLAND & LABRADOR

AND

IN THE MATTER OF THE MUTUAL RELIANCE REVIEW SYSTEM FOR EXEMPTIVE RELIEF APPLICATIONS

AND

IN THE MATTER OF SCOTIA CASSELS INVESTMENT COUNSEL LIMITED

RBC GLOBAL INVESTMENT MANAGEMENT INC.
NATCAN INVESTMENT MANAGEMENT INC.
TAL GLOBAL ASSET MANAGEMENT INC.
CM INVESTMENT MANAGEMENT INC.
GUARDIAN GROUP OF FUNDS LTD.
BMO HARRIS INVESTMENT MANAGEMENT INC.
BMO NESBITT BURNS INC.
JONES HEWARD INVESTMENT COUNSEL INC.
SCOTIA CAPITAL INC.
(collectively, the "Portfolio Managers")

MRRS DECISION DOCUMENT

WHEREAS the local securities regulatory authority or regulator (the "Decision Maker") in each of British Columbia, Alberta, Saskatchewan, Ontario, Quebec, Nova Scotia, and Newfoundland (the "Jurisdictions") has received an application from the Portfolio Managers for a decision under the securities legislation of the Jurisdictions (the "Legislation") that the provision (the "Investment Prohibition") contained in the Legislation, which prohibits a portfolio manager from knowingly causing any investment portfolio managed by it to purchase or sell securities of

any issuer from or to the account of a responsible person, any associate of a responsible person or the portfolio manager (collectively, the "Related Persons"), does not apply to the Portfolio Managers, in connection with the purchase or sale (a "Trade") by mutual funds whose investment portfolios are managed by the Portfolio Managers (collectively, the "Managed Funds") of

- (i) debt securities issued or fully and unconditionally guaranteed by the federal or provincial governments ("Government Debt Securities"), or
- (ii) debt securities of an issuer other than the federal and provincial governments ("Non-Government Debt Securities");

AND WHEREAS pursuant to the Mutual Reliance Review System for Exemptive Relief Applications (the "System"), the Ontario Securities Commission is the principal regulator for this application;

AND WHEREAS the Portfolio Managers have represented to the Decision Makers that:

- 1. Each Portfolio Manager currently acts as portfolio manager for one or more Managed Funds whose investment objectives permit them to invest in debt securities.
- 2. Except for Natcan Investment Management Inc. ("NIMI") and TAL Global Asset Management Inc. ("TAL"), the head office of each Portfolio Manager is in Toronto, Ontario. The head office of NIMI and TAL is in Montreal, Quebec.
- 3. In recent years, the amount of Government Debt Securities available for investment in Canada has declined significantly due to government deficit reduction programs. As a result, investors in debt securities have had to rely increasingly on Non-Government Debt Securities. However, because of the limited supply of Non-Government Debt Securities in the primary market, holders of outstanding Non-Government Debt Securities have tended not to sell their holdings prior to the maturity date of their Non-Government Debt holdings. This has, in turn, led to the limited availability of Non-Government Debt Securities in the secondary market. Moreover, because of their limited availability, the Non-Government Debt Securities that are available in the secondary market are usually sold at prices that are higher than if they were purchased in the primary market, assuming no change in the markets and in the status of the issuer.

- 4. The debt securities market is primarily a dealers' market where a dealer provides buy or sell price quotes (as the case may be) and, if the price quotes are accepted, the resulting Trade is effected with the dealer acting as principal.
- 5. Most, if not all, of the Portfolio Managers or their associates or affiliates are the principal dealers in the Canadian debt securities market -- both primary and secondary.
- 6. The Investment Prohibition, combined with the circumstances described in paragraphs 3 and 4 above, has made it even more difficult for the Portfolio Managers to acquire debt securities for their Managed Funds in the secondary market.

AND WHEREAS pursuant to the System this MRRS Decision Document evidences the decision of each Decision Maker (collectively, the "Decision");

AND WHEREAS each of the Decision Makers is satisfied that the test contained in the Legislation that provides the Decision Makers with the Jurisdiction to make the Decision has been met;

THE DECISION of the Decision Makers under the Legislation is that the Investment Prohibition does not apply so as to enable each Portfolio Manager to cause its Managed Funds to purchase Government Debt Securities or Non-Government Securities from, or sell such debt securities to, the account of a Related Person other than a mutual fund, in the secondary market,

PROVIDED THAT

I. at the time of causing a Managed Fund to Trade in Government Debt Securities or Non-Government Debt Securities pursuant to this Decision, the following conditions are satisfied:

A. the Trade

- 1. represents the business judgment of the Portfolio Manager uninfluenced by considerations other than the best interests of the Managed Fund, or
- 2. is, in fact, in the best interests of the Managed Fund;
- B. the Trade is consistent with, or is necessary to meet, the investment objective of the Managed Fund as disclosed in its simplified prospectus;

- C. the terms of the Trade are better than the terms quoted by one or more dealers who are neither affiliates nor associates of the Related Person (the "Independent Dealers") with whom the Trade is made;
- D. if the Trade is a purchase of Non-Government Debt Securities,
 - 1. the purchase is not made from the Related Person during the 60-day period after the distribution of such Non-Government Debt Securities, if the Related Person acted
 - a) as underwriter in the distribution of the Non-Government Debt Securities, or
 - b) as a selling group member selling more than 5% of the underwritten securities;
 - 2. the issuer of the Non-Government Debt Securities is not a "related issuer" or "connected issuer", as defined in National Instrument 33-105 Underwriting Conflicts, of the Related Person;
 - 3. the Related Person is not
 - a) the issuer of the Non-Government Debt Securities, or
 - b) a promoter of the issuer of the Non-Government Debt Securities; and
 - 4. the Non-Government Debt Securities have been given, and continue to have, an "approved rating" by an "approved rating organization" as such terms are defined in section 1.1 of NI 44-101 Short Form Prospectus Distributions;
- II. prior to effecting any Trade pursuant to this Decision,
 - A. the simplified prospectus of the Managed Fund discloses that it may purchase or sell Government Debt Securities or Non-Government Debt Securities from or to the account of a Related Person pursuant to this Decision, and
 - B. the annual information form of the Managed Fund describes the policies or procedures referred to in paragraph (C) below;

III. prior to effecting any Trade pursuant to this Decision, the Managed Fund has in place written policies or procedures to ensure that,

- A. there is compliance with the conditions of this Decision,
- B. in connection with any Trade in Government Debt Securities or Non-Government Debt Securities with a Related Person,
 - 1. each Managed Fund maintains an itemized daily record of all such Trades showing, for each Trade,
 - a) the name and principal amount of the debt securities,
 - b) if the Trade is in Government Debt Securities, the relevant benchmark Canada bond (the "Benchmark Bond"), the bid-ask price of the Benchmark Bond, and the price that was paid or received by the Managed Fund on the Trade,
 - c) if the Trade is in Non-Government Debt Securities, the relevant Benchmark Bond (or, in the case of US\$-Pay Non-Government Debt Securties, the relevant US Treasury Bond), the bid-ask price of the Benchmark Bond or US Treasury Bond, and the spread over the Benchmark Bond US Treasury Bond that was paid or received by the Managed Fund on the Trade,
 - d) the time and date of the Trade, and
 - e) the name of the dealer on the Trade;
 - 2. the Portfolio Manager of each Managed Fund maintains written records of the quotations received from Independent Dealers, and each Managed Fund maintains a daily consolidated record of the quotations (including the price, quantity, times and date) received from one or more Independent Dealers, in respect of each Trade made with a Related Person;
 - 3. the "manager", as defined in National Instrument 81-102 Mutual Funds, conducts a timely review of each Managed Fund's Trades with Related Persons to confirm that each Trade

- a) represented the business judgment of the Portfolio Manager uninfluenced by considerations other than the best interests of the Managed Fund, or
- b) was, in fact, in the best interests of the Managed Fund; and

IV. the following particulars of each Trade pursuant to this Decision are set out in a report certified by the Portfolio Manager and filed on SEDAR, in respect of each Managed Fund and no later than 30 days after the end of the month in which one or more such Trades were made:

- A. the issuer of the debt securities,
- B. the principal amount of debt securities purchased or sold by the Managed Fund,
- C. the price at which the purchase or sale was made,
- D. the Related Person with whom the Trade was made, and
 - 1. in the case of a Trade in Government Debt Securities, the price paid or received by the Managed Fund, or
 - 2. in the case of a Trade in Non-Government Debt Securities, the spread over the relevant Benchmark Bond or US Treasury Bond that was paid or received by the Managed Fund, and
- E. a certification by the Portfolio Manager that the Trade
 - 1. represented the business judgment of the Portfolio Manager uninfluenced by considerations other than the best interest of the Managed Fund, or
 - 2. was, in fact, in the best interests of the Managed Fund; and

V. this Decision, as it relates to the jurisdiction of a Decision Maker, will terminate after the coming into force of any legislation or rule of that Decision Maker dealing with the matters regulated by section 4.2 of NI 81-102.

DATED this 10th day of July, 2002.

Harold P. Hands